

# **Letter by former European leaders on US Plan for Israeli-Palestinian conflict: Time for Europe to stand by our principled parameters for peace**

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**To: EU Foreign Ministers and EU High Representative for Foreign Affairs and Security Policy**

14 April 2019

Dear honoured colleagues,

We are reaching out at a critical point in time in the Middle East, as well as in Europe.

The EU is heavily invested in the multilateral, rules-based international order. International law has brought us the longest period of peace, prosperity and stability our continent has ever enjoyed. For decades, we have worked to see our Israeli and Palestinian neighbours enjoy the peace dividends that we Europeans have through our commitment to that order.

In partnership with previous US Administrations, Europe has promoted a just resolution to the Israeli-Palestinian conflict in the context of a two-state solution. To this date, despite subsequent set-backs, the Oslo Agreement is still a milestone of transatlantic foreign policy cooperation.

Unfortunately, the current US administration has departed from longstanding US policy and distanced itself from established international legal norms. It has so far recognised only one side's claims to Jerusalem and demonstrated a disturbing indifference to Israeli settlement expansion. The US has suspended funding for the UN agency for Palestinian refugees (UNRWA) and for other programmes benefitting Palestinians - gambling with the security and stability of various countries located at Europe's doorstep.

Against this unfortunate absence of a clear-cut commitment to the vision of two states, the Trump administration has declared itself close to finalising and presenting a new plan for Israeli-Palestinian peace. Despite uncertainty as to if and when the plan will be released, it is crucial for Europe to be vigilant and act strategically.

**We believe that Europe should embrace and promote a plan that respects the basic principles of international law** as reflected in the agreed EU parameters for a resolution to the Israeli-Palestinian conflict. These parameters, which the Union has systematically reaffirmed during past US-sponsored talks, reflect our shared understanding that a viable peace requires the creation of a Palestinian state alongside Israel on borders based on the pre-1967 lines with mutually agreed, minimal and equal land swaps; with Jerusalem as the capital for both states; with security arrangements that address legitimate concerns and respect the sovereignty of each side and with an agreed, fair solution to the question of Palestine refugees.

**Europe, by contrast, should reject any plan that does not meet this standard.** While sharing Washington's frustrations about the unsuccessful peace efforts of the past, we are convinced that a plan that reduces Palestinian statehood to an entity devoid of sovereignty, territorial contiguity and economic viability would severely compound the failure of previous peace-making efforts, accelerate the demise of the two-state option and fatally damage the cause of a durable peace for Palestinians and Israelis alike.

It is, of course, preferable for Europe to be working in tandem with the US to solve the Israeli-Palestinian conflict, as well as to address other global issues in a strong, transatlantic alliance.

However, in situations in which our vital interests and fundamental values are at stake, Europe must pursue its own course of action.

**In anticipation of this US plan, we believe Europe should formally reaffirm the internationally agreed parameters for a two-state solution.** Doing this in advance of the US plan establishes the EU's criteria for supporting American efforts and facilitates a coherent and unified European response once the plan is published.

**European governments should further commit to scale up efforts to protect the viability of a future two-state outcome.** It is of the utmost importance that the EU and all member states actively ensure the implementation of relevant UN Security Council Resolutions – including consistent differentiation in accordance with UN Security Council Resolution 2334, between Israel in its recognised and legitimate borders, and its illegal settlements in the occupied territories.

Furthermore, recent escalating efforts to restrict the unhindered work of civil society have made European support for human rights defenders in both Israel and Palestine and their critical role in reaching a sustainable peace more important than ever.

Israel and the occupied Palestinian territories are sliding into a one-state reality of unequal rights. This cannot continue. For the Israelis, for the Palestinians or for us in Europe.

Right now, Europe is facing a defining opportunity to reinforce our shared principles and long-held commitments in relation to the Middle East Peace Process and thereby manifest Europe's unique role as a point of reference for a rules-based global order.

On the contrary, failing to seize this opportunity, at a point in time where this order is unprecedently challenged, would have far-reaching negative consequences.

Yours sincerely,

**Douglas Alexander**, former Minister of State for Europe, United Kingdom

**Jean-Marc Ayrault**, former Foreign Minister and Prime Minister, France

**Carl Bildt**, former Foreign Minister and Prime Minister, Sweden

**Włodzimierz Cimoszewicz**, former Foreign Minister and Prime Minister, Poland

**Dacian Cioloș**, former Prime Minister and European Commissioner, Romania

**Willy Claes**, former Foreign Minister and NATO Secretary General, Belgium

**Massimo d'Alema**, former Foreign Minister and Prime Minister, Italy

**Karel De Gucht**, former Foreign Minister and European Commissioner, Belgium

**Uffe Ellemann-Jensen**, former Foreign Minister and President of the European Liberals, Denmark

**Benita Ferrero-Waldner**, former Foreign Minister and European Commissioner for External Relations, Austria

**Franco Frattini**, former Foreign Minister and European Commissioner, Italy

**Sigmar Gabriel**, former Foreign Minister and Vice Chancellor, Germany

**Lena Hjelm-Wallén**, former Foreign Minister and Deputy Prime Minister, Sweden

**Eduard Kukan**, former Foreign Minister, Slovakia

**Martin Lidegaard**, former Foreign Minister, Denmark

**Mogens Lykketoft**, former Foreign Minister and UN General Assembly President, Denmark

**Louis Michel**, former Foreign Minister and European Commissioner, Belgium

**David Miliband**, former Foreign Secretary, United Kingdom

**Holger K. Nielsen**, former Foreign Minister, Denmark

**Marc Otte**, former EU Special Representative to the Middle East Peace Process, Belgium

**Ana Palacio**, former Foreign Minister, Spain

**Jacques Poos**, former Foreign Minister, Luxembourg

**Vesna Pusić**, former Foreign Minister and Deputy Prime Minister, Croatia

**Mary Robinson**, former President and United Nations High Commissioner for Human Rights, Ireland

**Robert Serry**, former UN Special Coordinator for the Middle East Peace Process, The Netherlands

**Javier Solana**, former Foreign Minister, NATO Secretary General and EU High Representative for Common Foreign and Security Policy, Spain

**Per Stig Møller**, former Foreign Minister, Denmark

**Michael Spindelegger**, former Foreign Minister and Vice-Chancellor, Austria

**Jack Straw**, former Foreign Secretary, United Kingdom

**Desmond Swayne**, former Minister of State for International Development, United Kingdom

**Erkki Tuomioja**, former Foreign Minister, Finland

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**Jozias van Aartsen**, former Foreign Minister, The Netherlands

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**Lubomír Zaorálek**, former Foreign Minister, Czech Republic